BEFORE THE

CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD

IN THE MATTER OF:
REGULAR MONTHLY BUSINESS
MEETING

TRANSCRIPT OF PROCEEDINGS

February 24, 2000

9:30 A.M.

8800 Cal Center Drive Sacramento, California

REPORTED BY: Terri L. Emery, CSR No. 11598

- 1 SACRAMENTO, CALIFORNIA, FEBRUARY 24, 2000 9:45 A.M.
- 2 * * * * *
- 3 CHAIRMAN EATON: Good morning, everyone,

- 4 and welcome to the second day of the February board
- 5 meeting of the California Integrated Waste Management
- 6 Board. For those of you who are in the audience -- is
- 7 there an echo?
- 8 (Laughter)
- 9 CHAIRMAN EATON: There are speaker slips
- 10 at the back and should you desire to speak on any item on
- 11 today's agenda, please fill out that form and bring it up
- 12 here to Lisa Dominguez on my left and she'll make sure
- 13 that you get on the agenda.
- 14 In order to establish a quorum, Madam
- 15 Secretary, would you please call the roll.
- 16 BOARD SECRETARY: Board Members Jones.
- BOARD MEMBER JONES: Here.
- 18 BOARD SECRETARY: Moulton-Patterson.
- 19 BOARD MEMBER MOULTON-PATTERSON: Here.
- 20 BOARD SECRETARY: Pennington.
- 21 BOARD MEMBER PENNINGTON: Here.
- 22 BOARD SECRETARY: Roberti.
- Chairman Eaton.
- 24 CHAIRMAN EATON: Here. Quorum has been
- 25 established. All right. Just as sort of a couple of

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- 1 house administrative items, as you know, we moved through
- 2 the agenda almost in toto. There's still a few remaining
- 3 items, an item that is going to be continued from
- 4 yesterday. That's Item A, the report, but I think before
- 5 we get to that, which may generate some discussion, I'll
- 6 ask if there are any ex parte communications to report.
- 7 Mr. Pennington.
- BOARD MEMBER PENNINGTON: No,
- 9 Mr. Chairman -- well, I did speak to Cupps this morning
- 10 but that was about it, and that was about the extent of
- 11 the conversation.
- 12 (Laughter)
- 13 CHAIRMAN EATON: It's nice that that
- 14 elevation has taken place.
- 15 (Laughter)
- 16 BOARD MEMBER JONES: I had two,
- 17 Mr. Chairman, one with Joe Montoya and one with
- 18 Mr. Cupps.
- 19 CHAIRMAN EATON: Ms. Patterson.
- 20 BOARD MEMBER MOULTON-PATTERSON: I didn't
- 21 speak to anyone.
- 22 BOARD MEMBER JONES: We do have an echo.
- 23 CHAIRMAN EATON: I think it's the walls.
- 24 The voices are echoing off the walls, sort of a sounding
- 25 board. And I just had a short meet-and-greet with Joe

- 1 Montoya as well.
- 2 Any reports or items of interest any Board
- 3 Members want to bring to either the Board's attention or
- 4 the public's attention? If not, we'll start in with Item
- 5 Number 57. We'll do 57, 59 and then we'll go to
- 6 continued Item A. And you're presenting the vision
- 7 statement?
- 8 MS. PACKARD: I was looking a little
- 9 farther into the horizon than I should have been.
- 10 Good morning, Chairman Eaton and Board
- 11 Members. My name is Rubia Packard and I'm here to
- 12 present Agenda Item 57, which is consideration of
- 13 adoption of the 21st century policy project vision
- 14 statement.
- 15 This agenda item presents a 21st century
- 16 policy project vision statement for Board consideration
- 17 and adoption. The vision statement was developed through
- 18 a series of sessions with internal and external
- 19 stakeholders, with Board Member-led teams of staff
- 20 assisting the Board in synthesizing the key points from
- 21 the stakeholders' input into the proposed vision of a
- 22 desired future contained in the vision statement
- 23 presented in this item.
- 24 In the first phase of this project, the
- 25 Board explored current and emerging waste management

- 1 trends and issues through a series of internal and
- 2 external stakeholder sessions. In the second phase of
- 3 this project, we identified possible future scenarios and
- 4 an issues framework to assist our analysis. Board
- 5 Members and Board staff then utilized all of this
- 6 material in a team approach to combine trends, issues and
- 7 scenarios to craft a vision for the 21st century. The
- 8 vision statement is in the agenda item, and I believe
- 9 that Board Member Jones wanted to talk a little bit about
- 10 the vision statement itself as he led one of the Board
- 11 teams that worked on this.
- 12 BOARD MEMBER JONES: Thanks, Rubia.
- 13 The original resolution that came forward
- 14 I think captures what the working groups put together.
- 15 We actually had -- besides the normal working groups, we
- 16 convened another one to try to tighten down some of the
- 17 issues that were pretty broad coming out of the
- 18 Sacramento convention center. And while I think that the
- 19 original version of the vision statement is dead on, it
- 20 talks a little bit about the past and I think the vision
- 21 needs to talk about the future.
- 22 So I want to offer a -- and hopefully that
- 23 all of those participants who have worked with Mr. Eaton
- 24 and I to put this thing together will be comfortable in
- 25 the idea that I'm going to offer a substitute motion that

- 1 says, besides all the normal whereases, "Now, therefore,
- 2 be it resolved that the Board adopts the following 21st
- 3 century policy project vision statement," and then it
- 4 says, "In the future, materials are managed as part of a
- 5 sustainable system in which long-term costs and benefits
- 6 are not accepted as being fully determined until all
- 7 direct and residual impacts of our actions are
- 8 identified.
- 9 "As part of this, the systems approach
- 10 compels us to capitalize on historically untapped
- 11 resources in the form of recovered recyclables. This
- 12 system minimizes our dependency on the virgin materials,
- 13 considers social equity issues, minimizes pollution and
- 14 discards, and safely manages unavoidable discards. In all
- 15 actions, this system considers in response to cross-media
- 16 environmental impacts and assesses emerging needs and
- 17 trends in the context of the California's statewide
- 18 integrated waste management infrastructure. All
- 19 stakeholders, including business, government,
- 20 environmental groups and citizens, work together as equal
- 21 partners to preserve and strengthen this system. This is
- 22 accomplished through sharing the information on an open
- 23 and consistent basis, balanced use of economic incentives
- 24 and regulatory authority, a planned and open process for
- 25 participation in decision making by all parties.

- 1 "The Board is an aggressive advocate of
- 2 sustainable materials management practices and their
- 3 associated benefits to the public, business and
- 4 government. The Board does this through education,
- 5 practical assistance, current and comprehensive
- 6 information on materials management, and progressive
- 7 research and development program. The Board, as part of
- 8 Cal/EPA and the administration, will also vigorously
- 9 support and promote legislative efforts designed to
- 10 improve the performance and responsiveness of
- 11 California's Integrated Waste Management Program."
- 12 I think that that's the heart of the
- 13 motion that I'm going to offer, and I think that it says
- 14 a lot for this agency to be in a proactive stance as
- 15 opposed to in a reactive posture.
- 16 And I think Mr. Eaton might have some
- 17 comments on the process because the stakeholder input and
- 18 the staff's help in putting this together was invaluable
- 19 and brought an awful lot of different medias together to
- 20 determine what the future should look like, and I think
- 21 that all parties involved did an outstanding job.
- 22 CHAIRMAN EATON: You're absolutely
- 23 correct, Mr. Jones, although you made me nervous offering
- 24 a substitute motion. I thought you were going to
- 25 substitute and draft Ms. Moulton-Patterson again for the

- 1 21st century project.
- 2 (Laughter)
- 3 BOARD MEMBER JONES: She may have to. Who
- 4 knows.
- 5 CHAIRMAN EATON: Which would have been
- 6 fine with me as well, but you know, any time I'm watching
- 7 out for you over there. But truly, I think also in
- 8 addition that your hard work, and as well as I think
- 9 Rubia Packard and her staff and all of the individuals
- 10 who made up the initial project from the stakeholders as
- 11 well as actually the additional Board staff, when we met
- 12 over at the convention center on that second day and sort
- 13 of just hammered out some things.
- I think what we had was we had some of the
- 15 best and the brightest thinkers actually for the first
- 16 time in the context where they were able to show that
- 17 even though they may be in a particular programatic area,
- 18 that their skills and their judgment and their visions
- 19 were truly outstanding, not only in the programatic area
- 20 but outside the box, and for that I was very grateful as
- 21 a participant as well as a Board Member.
- 22 So without any more -- just for clarity
- 23 purposes, was that a substitute motion? Is that the new
- 24 resolution?
- 25 BOARD MEMBER JONES: That's what I would

- 1 like it to be, as a revised resolution.
- 2 CHAIRMAN EATON: And you have that so we
- 3 can attach it as part of the record?
- 4 BOARD MEMBER JONES: I do.
- 5 BOARD MEMBER MOULTON-PATTERSON: I'll
- 6 second it.
- 7 CHAIRMAN EATON: Okay.
- 8 BOARD MEMBER MOULTON-PATTERSON: And I
- 9 would just like to say as a new Board Member, this was
- 10 really informative to me and I appreciate all your hard
- 11 work and all the staff's hard work. This really is
- 12 great. Thank you.
- 13 BOARD MEMBER PENNINGTON: Mr. Chairman.
- 14 CHAIRMAN EATON: Mr. Pennington. And I
- 15 should also say before, and it was really due to Dan who
- 16 really got a lot of this going underway, but go ahead,
- 17 Mr. Pennington.
- 18 BOARD MEMBER PENNINGTON: Thank you,
- 19 Mr. Chairman.
- 20 I think this substitute resolution is very
- 21 good and covers an area that I was a little concerned
- 22 about and that is our strategic plan, and the report
- 23 itself doesn't really talk about our strategic plan
- 24 except in the -- sorry. It's too early in the morning.
- 25 That's good.

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                  CHAIRMAN EATON: I tell you, no more
2 decaffeinated coffee for you. I'm getting you the real
 3 stuff.
 4
                  (Laughter)
 5
                  CHAIRMAN EATON: All right. So we have a
 6 motion --
 7
                  BOARD MEMBER PENNINGTON: See, that's why
 8 it's time for me to leave.
9
                  (Laughter)
                  CHAIRMAN EATON: It's a substitute motion
10
11 by Mr. Jones and seconded by Ms. Moulton-Patterson.
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                  Madam Secretary, would you please call the
13 roll.
                  BOARD SECRETARY: Board Members Jones.
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                  BOARD MEMBER JONES: Aye.
15
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                  BOARD SECRETARY: Moulton-Patterson.
17
                  BOARD MEMBER MOULTON-PATTERSON: Aye.
                  BOARD SECRETARY: Pennington.
18
                  BOARD MEMBER PENNINGTON: Aye.
19
                  BOARD SECRETARY: Roberti.
20
21
                  Chairman Eaton.
22
                  CHAIRMAN EATON: Aye.
23
                  Okay. Item Number 59.
24
                  You aren't going to fool us and make this
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25 a tire hearing; are you?

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(Laughter) 2 MS. BORZELLERI: No. 3 CHAIRMAN EATON: Okay. 4 MS. BORZELLERI: Good morning, Board 5 Members. Deborah Borzelleri from the Legal Office. 6 The agenda item for consideration today deals with whether under what circumstances the Board 7 should retain the copyrights to copyrightable materials that are produced for the Board by an outside contractor or grantee. The need for this item was identified as a result of copyright issues that continue to arise in 11 contracts and other agreements that the Board enters 13 into. 14 Typically our contract grant agreement and interagency agreement boilerplate language retains for the Board the copyrights or other intellectual property 16 17 rights when we enter into these agreements. We've taken this position basically because the agreement is using 18 Board funds. The Board should be credited with the 19 materials produced and should be able to freely use the 21 materials as it sees fit, and we don't wish to make a gift of public funds, and also because the Board should 23 generally maintain appropriate control over these 24 materials and any adaptations to the materials so that 25 our messages aren't taken out of context or the Board

- 1 could be placed in some sort of false or detrimental
- 2 light. In some instances, I think as you all are aware,
- 3 in entering into agreements with the universities, the
- 4 contracting entity maintains that it must retain the
- 5 copyrights.
- 6 Universities have provided two basic
- 7 rationales for their position. The first is they
- 8 maintain they should have academic freedom and the
- 9 faculty members' right to write then requirements to
- 10 independently publish and research various studies in
- 11 that type of materials. Also, occasionally the materials
- 12 that we want access to have already been copyrighted by
- 13 some other entity, so there could be confusion or
- 14 problems resulting from that prior copyright ownership in
- 15 the event that we do some sort of derivative work, which
- 16 is what we're talking about.
- 17 As noted in the agenda item, many state
- 18 agencies had encountered these same issues with the
- 19 universities. As a result, a work group was formed by
- 20 the Department of General Services among the state
- 21 agencies and the universities.
- 22 A workshop was held in late 1998 which
- 23 resulted in some alternatives and model clauses that
- 24 could be used in the agreements. One point that came out
- 25 in the workshop was the notion of allowing a license to

- 1 use the materials by either the contracting entity or the
- 2 state agency as an alternative to retaining the entire
- 3 copyrights. This is significant because it can allow
- 4 broad use of the materials. Where the contracting entity
- 5 is a non-profit, it alleviates concerns about gifts of
- 6 public funds and it could simplify things where ownership
- 7 of an original work or its derivative work is at issue.
- 8 Another note that you need to be aware of
- 9 is the legislature is also interested in this issue from
- 10 a profit perspective. Senator Escutia has introduced
- 11 legislation, SB 875 -- I don't know if you've seen it --
- 12 that would address the State's interest in property
- 13 rights and maximize protection of those rights and
- 14 profits that can be obtained. The legislation would
- 15 require the establishment of a special advisory committee
- 16 to develop recommendations on how the State's
- 17 intellectual properties should be organized and managed
- 18 which may result in some future legislation that could
- 19 affect any policy the Board adopts today.
- 20 We basically have three alternatives
- 21 before you today. The first alternative would be to
- 22 establish a no-exception policy that copyrights would be
- 23 assigned to the Board in every contract or other
- 24 agreement where copyrighted materials are produced.
- 25 The second alternative would be to issue a

- 1 policy that copyrights would be assigned to the Board in
- 2 every contract or other agreement where copyrightable
- 3 materials are produced but allow for an exception if the
- 4 Executive Director determines that good cause exists to
- 5 allow the contractor to retain the copyright, and then
- 6 the Board would be given a broad license to freely use
- 7 the materials. The Board may also wish to provide some
- 8 direction on how that determination should be made. We
- 9 mentioned some factors in the agenda item. I don't know
- 10 if you want to go through those and we can, but I won't
- 11 unless you ask me to.
- 12 The third alternative would be identical
- 13 to the second, but an item would need to be brought
- 14 before the Board to make the decision each time. Now,
- 15 one point I would like to raise is that where the Board
- 16 is hearing an agenda item for a scope of work or a
- 17 contract award, any copyright issues can be raised at
- 18 that time. However, where the Board is entering into any
- 19 agreement, the approval of which is delegated to the
- 20 Executive Director, these would not ordinarily come
- 21 before the Board. And we're asking in the interest of
- 22 preventing delays in that type of situation that the
- 23 Board allow a delegation to the Executive Director to
- 24 make the determination when it's a delegated agreement.
- This concludes my presentation.

CHAIRMAN EATON: Questions of

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2 Ms. Borzelleri? 3 I have just a couple for the options that were presented. With option two, allow exception unless 5 the Executive Director determines it to be the case, and then subsequently you said there's a delegated authority 7 that's already existing, that that would be part and parcel of that authority. In order to effectuate that so there's not confusion, I would just ask you isn't it 10 better if we just -- the recommendation might be that all items that come before the Board, because all these 12 contracts have to come before the Board, that the 13 copyright issue is just noted by staff much like what we do with cost recovery and just be touched upon, and 14 therefore the Board can either raise the issue and make 16 that determination and then the policy would be consistent 17 with the Executive Director's already existing delegation in those other contracts. Otherwise, you're going to get into a situation, right, where you're going to ask -- I 19 understand. I just think it is cleaner that those 20 21 contracts that come before us will --22 MS. BORZELLERI: The Board makes the determination, and if they're delegated --23 24 CHAIRMAN EATON: Well, the issue should be 25 raised at some point because you'll already know if

- 1 there's a problem --
- MS. BORZELLERI: Right.
- 3 CHAIRMAN EATON: -- if the contract comes
- 4 to us by, let's say, with the University of California --
- 5 MS. BORZELLERI: Right.
- 6 CHAIRMAN EATON: -- I'm just saying you
- 7 will have already had some kind of communication or
- 8 discussion, I'm sure, on that kind of issue. That would
- 9 just be brought to the Board in the normal course of
- 10 action. I'm not trying to make a separate process, I'm
- 11 just saying --
- 12 MS. BORZELLERI: Right.
- 13 CHAIRMAN EATON: -- that what comes before
- 14 the Board would be and what's delegated to the Executive
- 15 Director would be simply delegated unless there's a
- 16 different reason for it.
- 17 MS. TOBIAS: I think we're -- I don't have
- 18 a problem with that. I think we're just trying to deal
- 19 with the difference between the ones that come to the
- 20 Board and the ones that would just be normally sent -- or
- 21 signed off by the Executive Director.
- 22 CHAIRMAN EATON: Right.
- MS. TOBIAS: So perhaps what it should --
- 24 what the motion should be is that it is the Board that
- 25 makes that determination and then we may want to look at

- 1 the delegation and make sure that it reflects the fact
- 2 that the Executive Director could make that determination.
- 3 We were just worried that there might be times where there
- 4 would be a problem either after the Board acts or on
- 5 something that the Board had seen a scope on but the
- 6 problem ended up later and then having to go back to the
- 7 Board, which would delay a contractor agreement.
- 8 I think in Deborah's presentation she did
- 9 try to make sure that whenever an item would be coming to
- 10 the Board, of course the issue would be raised there if
- 11 it was know at that time, and it is something that Legal
- 12 always raises and I think the staff is fairly aware of
- 13 the issues as well. So I think we've -- Legal feels this
- 14 is definitely a Board decision when the Board seeing --
- 15 has the approval.
- 16 CHAIRMAN EATON: I think we're saying the
- 17 same thing, just kind of semantics. That's all I have.
- 18 Mr. Jones.
- 19 BOARD MEMBER JONES: I don't have a
- 20 problem with what you're suggesting. I think that the
- 21 key phrase is "when the Board sees it", and the Board
- 22 needs to see it. So we bring it up, it seems like, ever
- 23 since the Cy Schwartz thing that went along. So I don't
- 24 know what we have to strike in this thing.
- 25 MS. TOBIAS: What if we did number three

- 1 and after in the second line it says, "But allow an
- 2 exception if the Board," and then do a comma and say, "Or
- 3 the Executive Director under his delegation determines
- 4 good cause." Therefore, the Board would be acting first
- 5 and then it would be clear the Executive Director would
- 6 only be acting in a delegation-type of situation. Would
- 7 that meet with your approval?
- 8 CHAIRMAN EATON: In the "now, therefore,
- 9 resolved" clause?
- 10 MS. TOBIAS: Sorry. I was looking under
- 11 options. I'm sorry. Let me look at the resolution.
- 12 CHAIRMAN EATON: That's the one that has
- 13 the binding effect.
- MS. TOBIAS: I would just -- I think that
- 15 should say, "Allow for an exception if the Board or the
- 16 Executive Director under his or her delegation."
- 17 BOARD MEMBER JONES: I don't think that
- 18 goes to what Mr. Eaton is saying. Mr. Eaton is saying
- 19 that the Board will make the determination and then it's
- 20 a normal delegated authority after we've made the
- 21 delegation, I mean after we've made the finding.
- 22 MS. TOBIAS: It's my understanding that
- 23 not all contracts come to the Board, but do you want --
- 24 CHAIRMAN EATON: Right. There's two sets
- 25 of contracts that kind of come. There's the sort of

- 1 everyday, and we've actually tried to streamline some that
- 2 don't come to the Board, kind of the ongoing contracts.
- 3 MS. TOBIAS: Run of the mill.
- 4 MS. FISH: What you call mandatory
- 5 contracts.
- 6 BOARD MEMBER PENNINGTON: It's highly
- 7 unlikely that this kind of contract is one that wouldn't
- 8 come to the Board.
- 9 CHAIRMAN EATON: Correct. Right.
- 10 MR. CHANDLER: I think what we're trying to
- 11 address is the situation where, let's say, we have a
- 12 mandatory contract maybe with a university to do some lab
- 13 services or whatever, and that's a standard assistance
- 14 that we require each year. Currently I have delegation to
- 15 handle those contracts. If we run into a copyright issue,
- 16 how do we keep that process streamlined, your word, and
- 17 prevent it from being delayed by bringing now an agenda
- 18 item forward to have the Board decide the copyright issues
- 19 so that I can then sign the contract with the right kinds
- 20 of determinations or features in the language of the
- 21 contract that makes that clear that this Board wants to
- 22 retain any copyright to any products that are produced? I
- 23 think we're just trying to work out a process here that
- 24 doesn't add another layer.
- 25 BOARD MEMBER PENNINGTON: Isn't this the

- 1 kind of thing you probably see coming ahead? You know
- 2 what contracts you've got working and you can look and say
- 3 gee, there might be a copyright problem here. I'd better
- 4 alert the Board.
- 5 MS. TOBIAS: I guess our feeling was that
- 6 in the -- you know, one of the unusual situations that
- 7 we're moving along on a contract, it is within the
- 8 Executive Director's expressed delegation from the Board
- 9 that part of that delegation ought to include that
- 10 ability. I don't know -- it seems like the Executive
- 11 Director -- we would hope that we would have advance
- 12 notice, but I think what we're trying to guard against is
- 13 that rare situation where a contract derails for 30 or
- 14 less days when we can't get to the Board.
- 15 Would it work if it said, "Allow for an
- 16 exception if the Board or the Executive Director when
- 17 acting under expressed delegation"?
- 18 CHAIRMAN EATON: That's what I'm trying to
- 19 get to.
- 20 MS. TOBIAS: When I say "expressed
- 21 delegation", then it has to be under, you know, the
- 22 delegation that the Board has already agreed to. I think
- 23 everyone understands, certainly I know Legal does and the
- 24 Executive Director understands, that this is something the
- 25 Board would like to see whenever possible. I don't see

- 1 this as any attempt to minimize it or take it away from
- 2 the Board but simply to deal with that rare circumstance.
- 3 The other option is to basically pick
- 4 option three where it just says that the Board determines,
- 5 and if those times come up where we can't do that, we'll
- 6 come to a Board meeting, as we usually do on anything that
- 7 needs to come before the Board.
- 8 BOARD MEMBER JONES: If a contract gets
- 9 down to the last 30 days and the copyright issue comes
- 10 forward, it may mean that we don't fulfill a copyright --
- 11 I mean don't fulfill a contract. Tell me the down side
- 12 of that, because the copyright issue may be the issue
- 13 that breaks this deal anyway.
- MS. FISH: Board Member Jones or the Board,
- 15 perhaps we could build a notice requirement into the
- 16 delegation authority so that the Board is noticed if the
- 17 Executive Director exercises that authority, so that you
- 18 have an opportunity as we do with the scope of work to
- 19 review it and make a decision before it's made. Would
- 20 that work?
- 21 BOARD MEMBER PENNINGTON: Perhaps I would
- 22 suggest on the other side of that we just take option
- 23 number three and, as our general counsel says, there might
- 24 be that rare occasion. Let's let that rare occasion
- 25 happen and we can revisit it. If we see it's a problem

- 1 that contracts are being held up because of that
- 2 particular issue then maybe we revisit it, but if it's not
- 3 going to be a big deal, then just leave it a priority in
- 4 the hands of the Board.
- 5 BOARD MEMBER JONES: That works for me.
- 6 BOARD MEMBER MOULTON-PATTERSON:
- 7 Mr. Chairman.
- 8 CHAIRMAN EATON: Ms. Moulton-Patterson.
- 9 BOARD MEMBER MOULTON-PATTERSON: I would
- 10 prefer option two because I can see a problem when the
- 11 Board wouldn't be meeting, but certainly I'll go with the
- 12 majority of the Board, but I have no problem with letting
- 13 the Executive Director decide if we're not meeting on
- 14 this.
- 15 CHAIRMAN EATON: I don't think -- I think
- 16 we're all saying the same thing. We're just trying to --
- 17 I agree that I don't have any problem. At least this
- 18 Executive Director has always brought to the attention of
- 19 the Board Members, in his capacity, any issue that
- 20 arises.
- 21 MS. TOBIAS: That's why I thought maybe
- 22 the language --
- 23 CHAIRMAN EATON: Yes.
- 24 MS. TOBIAS: Again -- let me read it again
- 25 and see if --

- 1 CHAIRMAN EATON: I'm always getting my
- 2 drafting skills out of hand.
- 3 MS. TOBIAS: It would say, "But allow for
- 4 an exception if the Board or the Executive Director, when
- 5 acting under expressed delegation."
- 6 CHAIRMAN EATON: Right.
- 7 MS. TOBIAS: "For good cause determines,"
- 8 so I think that's a fairly narrow circumstance.
- 9 CHAIRMAN EATON: That's what I'm trying to
- 10 get at.
- 11 MS. TOBIAS: It would have to come under
- 12 those expressed items that he has delegation of power.
- 13 CHAIRMAN EATON: It's just a drafting
- 14 thing more than anything because -- I think that will
- 15 solve the problem.
- MS. TOBIAS: We tried to word it separately
- 17 so that the Board would be clear on what the two were, but
- 18 I think a hybrid certainly works on that.
- 19 BOARD MEMBER PENNINGTON: That works for
- 20 me. It's certainly not a referendum on the Executive
- 21 Director.
- 22 MS. TOBIAS: And we certainly didn't mean
- 23 it to be either.
- 24 BOARD MEMBER PENNINGTON: I just think it's
- 25 near and dear to our hearts, and most particularly Steve

- 1 and I got burned on this Cy Schwartz thing, and I think it
- 2 kind of sticks to us that somehow we should have been able
- 3 to have caught that and made sure. And we're still
- 4 hearing from Mr. Schwartz.
- 5 BOARD MEMBER JONES: Yes, we are.
- 6 CHAIRMAN EATON: All right. Let me take a
- 7 crack at it. How's that? Then we'll see. I think I
- 8 heard Ms. Moulton-Patterson, I think it gets in her point,
- 9 as well as what Mr. Pennington's and Mr. Jones's
- 10 historical perspective would be, that the Board would
- 11 adopt option number three with the following amended
- 12 language: "Retain copyright to all works created under
- 13 contracts or other agreements entered into by the Board
- 14 but allow an exception if the Board or the Executive
- 15 Director under expressed delegated authority for good
- 16 cause determines -- for good cause to exist to allow the
- 17 contracting party." It's kind of what you said --
- 18 MS. TOBIAS: That's fine.
- 19 CHAIRMAN EATON: -- to retain the copyright
- 20 with requirement that the Board's granted a broad light.
- 21 It gives you the best of both worlds under any
- 22 circumstances. We don't have to come back to a meeting or
- 23 anything, and does that seem to fit with what -- I think
- 24 it's the same thing.
- 25 MS. TOBIAS: I think it's a hybrid between

- 1 the two and it's fine with us.
- 2 CHAIRMAN EATON: Right.
- 3 BOARD MEMBER JONES: I'll second that.
- 4 CHAIRMAN EATON: Okay.
- 5 Mr. Eaton moves and Mr. Jones seconds that
- 6 we adopt option number three as amended, and that we move
- 7 to adopt Resolution 2000-130 with the amended option.
- 8 Mr. Jones seconds that.
- 9 Madam Secretary, please call the roll.
- 10 BOARD SECRETARY: Board Members Jones.
- BOARD MEMBER JONES: Aye.
- 12 BOARD SECRETARY: Moulton-Patterson.
- BOARD MEMBER MOULTON-PATTERSON: Aye.
- 14 BOARD SECRETARY: Pennington.
- BOARD MEMBER PENNINGTON: Aye.
- 16 BOARD SECRETARY: Roberti.
- 17 Chairman Eaton.
- 18 CHAIRMAN EATON: Aye.
- 19 All right. Last item of the agenda is
- 20 continued Item A.
- MS. FRIEDMAN: Good morning, Chairman
- 22 Eaton and Board Members. For the record, I'm Judy
- 23 Friedman.
- 24 CHAIRMAN EATON: You're supposed to be
- 25 first but you're last, so we'll ask that later on.

- 1 MS. FRIEDMAN: The supplemental report to
- 2 the Budget Act of 1999 requires the Board to report to the
- 3 Chairs of the Fiscal and Pertinent Policy Committees of
- 4 both houses originally on or before January 10th on A,
- 5 status of the Board's implementation of the Integrated
- 6 Waste Management Act of 1989; and B, actions necessary to
- 7 ensure compliance with the Act's provisions including
- 8 landfill permitting requirements. Please note that the
- 9 Board has requested an extension for this report until
- 10 March 2000.
- 11 Since late August I've been overseeing the
- 12 development of a report to fulfill this requirement, and
- 13 in January an agenda item containing the draft of the
- 14 report was heard at the Board, and during that meeting I
- 15 went over how the report was developed and indicated that
- 16 the third section of the report was still under
- 17 construction. At that time the direction to staff was to
- 18 work with Board Member offices to revise the report and
- 19 return to the February Board meeting for adoption.
- 20 Since I last presented this report, it has
- 21 undergone several changes. First, there's a new title to
- 22 the report called "Achievement, Progress and Promise: A
- 23 Ten-Year Status Report of the Integrated Waste Management
- 24 Act."
- 25 Second, the third section of the report

- 1 titled "Looking to the Future" has been restructured into
- 2 seven major headings as follows: Enforcement of
- 3 Diversion Mandates Beyond 2000, Greening Government,
- 4 Toward a Sustainable California, Environmental Education
- 5 and School Programs, Environmental Health and Safety,
- 6 Funding Issues, and Public Outreach and Information
- 7 Management. Reflecting the Board's investigation of the
- 8 future, these seven headings raise issues of concern and
- 9 offer general recommendations for dealing with these
- 10 issues.
- 11 Third, the appendix to this report, which
- 12 has been under construction, is now presented. This
- 13 appendix contains technical information that is referenced
- 14 in the report but inclusion of which in the report itself
- 15 would greatly increase its length. The kinds of things in
- 16 the appendix includes a listing of all the jurisdictions'
- 17 diversion rates, which is some 30-odd pages; a chronology
- 18 of all the legislative amendments to the Act, again a very
- 19 lengthy table; and a listing of training available to
- 20 Local Enforcement Agencies. Those are the types of things
- 21 that are in the appendix.
- 22 Fourth, the majority of the report has been
- 23 reviewed for removal of in-house language that Senator
- 24 Roberti requested at the last Board meeting. The report
- 25 will undergo another careful review prior to publication

- 1 to remove any remaining in-house language so that it's not
- 2 filled with jargon.
- 3 CHAIRMAN EATON: And the other thing,
- 4 Ms. Friedman, I see you finished the seven. And not to be
- 5 disruptive, but I know the Senator wanted to be here for
- 6 this item. He's going to be here. If you'll finish the
- 7 seven recap, then what we'll do is we have a short little
- 8 closed session item and we'll come back out and we can
- 9 finish up. So if you can just kind of go through the
- 10 seven -- and I apologize, but I think -- I know it was
- 11 something that was very important to him and so he should
- 12 be here very shortly.
- MS. FRIEDMAN: Okay.
- 14 CHAIRMAN EATON: So what we'll do is we'll
- 15 finish up your short summary there --
- MS. FRIEDMAN: Okay.
- 17 CHAIRMAN EATON: -- and then we'll come
- 18 back and finish it up while he's present.
- 19 MS. FRIEDMAN: Okay. And then fifth,
- 20 there's a greater emphasis on environmental education and
- 21 school programs in accordance with Board Member
- 22 Moulton-Patterson's wishes at the last Board meeting.
- 23 Would you like to stop there?
- 24 CHAIRMAN EATON: Sure. We'll just recess
- 25 and go into closed session. And Mr. Cupps, you'll have

- 1 an opportunity to --
- 2 MR. CUPPS: I'll be happy to wait until
- 3 after closed session.
- 4 CHAIRMAN EATON: We'll stand in recess for
- 5 closed session.
- 6 (Closed session held)
- 7 CHAIRMAN EATON: The Board will be back
- 8 in session.
- 9 Madam Secretary, would you please call the
- 10 roll.
- 11 BOARD SECRETARY: Board Member Roberti.
- 12 BOARD MEMBER ROBERTI: Which item are we
- 13 on?
- 14 CHAIRMAN EATON: Here.
- BOARD MEMBER ROBERTI: Oh, here.
- 16 (Laughter)
- 17 CHAIRMAN EATON: Okay. Let the record
- 18 reflect that. Senator, any ex parte communications to
- 19 report?
- 20 BOARD MEMBER ROBERTI: No.
- 21 CHAIRMAN EATON: Okay. And if you can just
- $22\,$ do a housekeeping matter since the roll is still open on a
- 23 number of items, Madam Secretary, if you would just please
- 24 call those items and then Members who weren't present at
- 25 the time the vote was taken, it will be most helpful and

1 that will complete those matters.

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24 Roberti.

BOARD SECRETARY: Item 23. Board Member 2 3 Roberti. 4 BOARD MEMBER ROBERTI: Aye. BOARD SECRETARY: Item 2. Board Member 5 6 Roberti. 7 BOARD MEMBER ROBERTI: Aye. BOARD SECRETARY: Item 32. Board Member 8 9 Roberti. 10 BOARD MEMBER ROBERTI: Aye. BOARD SECRETARY: Item 33. Board Member 11 12 Roberti. 13 BOARD MEMBER ROBERTI: Aye. 14 BOARD SECRETARY: Item 41. Board Member 15 Roberti. 16 BOARD MEMBER ROBERTI: Aye. BOARD SECRETARY: Item 42. Board Member 17 18 Roberti. 19 BOARD MEMBER ROBERTI: Aye. BOARD SECRETARY: Item 43. Board Member 20 21 Roberti. BOARD MEMBER ROBERTI: Aye.

BOARD SECRETARY: Item 44. Board Member

BOARD MEMBER ROBERTI: Aye.

BOARD SECRETARY: Item 47, motion one.

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2 Board Member Roberti. 3 BOARD MEMBER ROBERTI: Aye. 4 BOARD SECRETARY: Item 47, motion two. 5 Board Member Roberti. 6 BOARD MEMBER ROBERTI: Aye. BOARD SECRETARY Item 48. Board Member 7 8 Roberti. 9 BOARD MEMBER ROBERTI: Aye. BOARD SECRETARY: Item 49. Board Member 10 11 Roberti. 12 BOARD MEMBER ROBERTI: Aye. BOARD SECRETARY: Item 50. Board Member 14 Roberti. BOARD MEMBER ROBERTI: Aye. 15 BOARD SECRETARY: Item 51. Board Member 16 17 Roberti. 18 BOARD MEMBER ROBERTI: Aye. BOARD SECRETARY: Item 52. Board Member 19 20 Roberti. 21 BOARD MEMBER ROBERTI: Aye. 22 BOARD SECRETARY: Item 56. Board Member 23 Roberti. 24 BOARD MEMBER ROBERTI: Aye.

BOARD SECRETARY: Item 53. Board Member

- 1 Roberti.
- 2 BOARD MEMBER ROBERTI: Aye.
- BOARD SECRETARY: Item 40. Board Member
- 4 Roberti.
- 5 BOARD MEMBER ROBERTI: Aye.
- 6 BOARD SECRETARY: Item 45. Board Member
- 7 Roberti.
- 8 BOARD MEMBER ROBERTI: Aye.
- 9 BOARD SECRETARY: Item 54. Board Member
- 10 Roberti.
- BOARD MEMBER ROBERTI: Aye.
- 12 BOARD SECRETARY: Item 57. Board Member
- 13 Roberti.
- 14 BOARD MEMBER ROBERTI: Aye.
- BOARD SECRETARY: Item 59. Board Member
- 16 Roberti.
- 17 BOARD MEMBER ROBERTI: Aye.
- 18 CHAIRMAN EATON: All right. I believe that
- 19 completes the record for those items, if I'm not mistaken.
- 20 Last item -- and I apologize once again -- continued item
- 21 from yesterday, Item A, and the final item of today's
- 22 agenda, at least the public agenda.
- Thank you, Judy.
- MS. FRIEDMAN: Thank you, Chairman Eaton.
- 25 If I can indulge the rest of the Board Members, I would

- 1 just like to recap a little bit for the Senator since
- 2 unfortunately he missed the first part of my presentation
- 3 and I think he might be interested, so if that's all right
- 4 with the rest of you.
- 5 Basically I just want to go over the
- 6 changes that have occurred in the report since the time we
- 7 heard it last, which was in January. First, there's a new
- 8 title to the report called "Achievement, Progress and
- 9 Promise: A Ten-Year Status Report of the Integrated Waste
- 10 Management Act". Second, the third section of the report
- 11 titled "Looking to the Future" has been restructured into
- 12 seven major headings as follows: Enforcement of Diversion
- 13 Mandates Beyond 2000, Greening Government, Toward a
- 14 Sustainable California, Environmental Education and School
- 15 Programs, Environmental Health and Safety, Funding Issues,
- 16 and Public Outreach and Information Management.
- 17 Reflecting the Board's vision of the future, these seven
- 18 headings raise issues of concern and offer general
- 19 recommendations for dealing with those issues.
- 20 Third, the appendix to this report, which
- 21 has been under construction, is now presented. This
- 22 appendix contains technical information that is
- 23 referenced in the report but inclusion of which in the
- 24 report itself would greatly increase its length, and the
- 25 kinds of things in the appendix include a listing of all

- 1 jurisdictions' diversion rates, a chronology of all
- 2 legislative amendments to the Act, and a listing of
- 3 training available to LEAs. Those are the types of
- 4 things that are in the appendix.
- 5 Fourth, the majority of the report has
- 6 been reviewed for removal of in-house language that the
- 7 Senator requested at the last Board meeting. The report
- 8 will undergo another careful review prior to publication,
- 9 however.
- 10 Fifth, there's a greater emphasis on
- 11 environmental education and school programs in accordance
- 12 with the request of Board Member Moulton-Patterson.
- 13 As I mentioned last time, if I were to
- 14 summarize in a few words what the results of our analysis
- 15 and this report indicates, I would say that in the decade
- 16 since the Act's passage we've made tremendous progress in
- 17 meeting the mandates. There has been a shift in the way
- 18 we think about waste and how we manage it, and there has
- 19 been a huge investment in the development of an
- 20 integrated waste management infrastructure that
- 21 corresponds to this shift. However, we have more to do
- 22 in the seven areas that I mentioned previously ranging
- 23 from enforcement of diversion mandates beyond 2000 to
- 24 maximizing environmental education and school programs.
- 25 Although there are still some technical

- 1 edits to be made to this report including a final
- 2 run-through for in-house language, it's my recommendation
- 3 at this time that the Board adopts the report and the
- 4 appendix and then direct staff to finalize the report for
- 5 publication by March 1st so that we can meet the
- 6 deadline.
- 7 Resolution 1999-612 will be amended to
- 8 reflect adoption of the report as of this month's Board
- 9 meeting. It's structured as a December-January item and
- 10 so it needs some minor changes.
- Basically at this time I'm concluding my
- 12 presentation. I'm open for questions and any other
- 13 direction that you may have or discussion.
- 14 CHAIRMAN EATON: Questions of
- 15 Ms. Friedman? Ms. Moulton-Patterson.
- 16 BOARD MEMBER MOULTON-PATTERSON: Not a
- 17 question, but I just wanted to thank you for putting in
- 18 the section on environmental education. I found it very
- 19 helpful to me and I think it's really important and I
- 20 appreciate you putting that in.
- 21 CHAIRMAN EATON: Mr. Jones.
- 22 BOARD MEMBER JONES: We're making comments
- 23 on this part?
- 24 CHAIRMAN EATON: Yes, sir.
- 25 BOARD MEMBER JONES: I've got just a

- 1 couple of general comments. I think the one thing that
- 2 we need to include in this is the memo that
- 3 Mr. Chandler -- maybe not the memo but the heart of the
- 4 memo Mr. Chandler gave us -- especially when it talks
- 5 about beyond the 50 percent. What I'm getting at, the
- 6 memo that in 1999 only 100,000 more tons went to
- 7 landfills in the state of California in this booming
- 8 economy says that the programs are working. I think you
- 9 tie that to beyond 50 percent. If you read Waste News
- 10 Magazine that took the top 25 cities in the nation and
- 11 where they were with their recycling rates, all of those
- 12 cities and -- or all of those states that had no mandated
- 13 goals were languishing somewhere around 3 percent, 5
- 14 percent, 7 percent.
- The dollars that cities, counties and the
- 16 industry has invested in the infrastructure, we need to
- 17 make a correlation that in fact the programs are working
- 18 and the investment works, and if it becomes a stranded
- 19 cost, it's not fair to the cities or counties. I think
- 20 that's appropriate in beyond 50 percent, to tie that not
- 21 so much to let them know that it is because of the
- 22 mandate that cities and counties responded and here's the
- $23\,$ evidence, but that you talk about the success. $100,000\,$
- 24 more tons in this economy to go to a landfill tells you
- 25 that the programs are working, the cities have been

- 1 successful, the industry has been successful, and I think
- 2 the legislature needs to know that this in fact did work.
- 3 I think that the item on regional
- 4 landfills sort of references mega landfills. It
- 5 referenced -- and I think there's a bigger policy issue
- 6 here. The use of rail and inexpensive large landfills, I
- 7 think if you ask anybody that's bringing waste to those
- 8 landfills or those people that are building those
- 9 landfills, they wouldn't term them inexpensive. It's
- 10 only inexpensive because of the volume and the operating
- 11 issues that go along with them that make them more price
- 12 competitive than somebody that's taking 400 tons. That's
- 13 just real life story.
- 14 So there are two parts to regional
- 15 landfills. One part to regional landfills are in
- 16 fact, and we refer to it, that Subtitle D had basically
- 17 closed a lot of smaller landfills because they couldn't
- 18 comply. That would be like the regional landfills like
- 19 Puente Hills, Portrero Hills, B&J landfill. Those are
- 20 regional landfills that take in waste streams from
- 21 surrounding territories.
- 22 The mega landfills -- and the only two
- 23 that we've really seen as mega landfills are the Mesquite
- 24 landfill and the Eagle Mountain landfill. Both of them
- 25 are reclamation projects. Both of them are rail haul and

- 1 serving an area that is going to be without landfill
- 2 capacity. And just the nature of southern California and
- 3 the urban issues with how do you continue to grow
- 4 landfills in an urban, explosive area, this -- and this
- 5 is where I get to the policy issue -- this provides a --
- 6 because of the conditions that were put on it, a more
- 7 environmentally sound transportation method, and it --
- 8 and I think this is critically important to the report --
- 9 both of those permits said, stated as their conditions,
- 10 that they would not accept waste from any jurisdiction
- 11 that did not meet AB 939 mandates and that the material
- 12 had been MRF'd.
- 13 So that means that the waste stream that's
- 14 going through has already had any recoverable recyclables
- 15 pulled out, had any household hazardous waste or
- 16 hazardous waste pulled out before it ever went there. So
- 17 the bigger policy issue is -- and I think which we've
- 18 discussed as part of the items when they came forward --
- 19 was that these facilities offer long-term, viable
- 20 disposal capacity for the biggest part of the state as
- 21 far as population goes.
- 22 So I think we need to separate those two
- 23 issues and tie those issues to compliance with AB 939, as
- 24 well as the long-term effects of people making garbage
- 25 every day. I keep telling you death, taxes and garbage.

- 1 My other issue is --
- 2 BOARD MEMBER ROBERTI: We'll chisel that
- 3 into stone for you.
- 4 (Laughter)
- 5 BOARD MEMBER JONES: Exactly. I've told my
- 6 wife. That's what I want on my headstone. Death, taxes
- 7 and garbage, the only three things you'll never get rid
- 8 of. We can just recycle a heck of a lot of it.
- 9 My last issue -- my last issue -- you know
- 10 what? I've got all these nice little tags. Oh, no. I
- 11 guess I have it. The other thing that I'm going to ask
- 12 is that we tie our conclusions to the issues we've raised
- 13 in section two. I think we've down done a pretty good
- 14 job, but I think there's time between now and next week
- 15 that we go through that and tie those six together.
- 16 CHAIRMAN EATON: Okay. All right. Any
- 17 other comments from Board Members?
- I know we have some public testimony.
- 19 Hearing none, Mr. Cupps, if you want to come up while
- 20 we're making some evaluations.
- 21 MR. CUPPS: Mr. Chairman, Members of the
- 22 Board, my name is John Cupps and I'm here today
- 23 representing the Mesquite regional landfill project.
- 24 I think Mr. Jones has pretty much already
- 25 addressed what I was concerned about. It had to do with

- 1 the two paragraphs on regional landfill facilities. I
- 2 was concerned that the language, although it doesn't
- 3 expressly state this, at least implies that the rail haul
- 4 regional landfill facilities will somehow pose a threat
- 5 to undermine the AB 939 goals.
- 6 I simply -- I know for a fact that that's
- 7 not the case. I don't think this Board believes that and
- 8 I just wanted to call that to your attention and suggest
- 9 that that language ought to be taken a look at perhaps.
- Thank you very much.
- 11 BOARD MEMBER JONES: The --
- MR. CUPPS: It's on page 90 -- at the
- 13 bottom of page 96 --
- 14 CHAIRMAN EATON: Okay.
- 15 MR. CUPPS: -- and 97. There's just two
- 16 paragraphs there. They talk about the inexpensive cost,
- 17 if you will, of these regional facilities. Just to give
- 18 you some ballpark numbers, the Sanitation District says
- 19 that to do rail haul through their Puente Hills MRF will
- 20 cost about \$55 a ton. Now, my client doesn't necessarily
- 21 agree with that number. It obviously also includes the
- 22 cost of MRFing.
- 23 I've seen other numbers that suggest -- as
- 24 a result of some long-range strategic planning
- 25 discussions going on in Orange County that suggest that

- 1 rail haul could be as inexpensive as \$33 to \$36 a ton at
- 2 the point where you put it on an intermodal facility,
- 3 after it's already gone through a MRF. That contrasts
- 4 with existing landfill disposal rates, at least at the
- 5 public facilities in L.A. County, of about \$18 a ton;
- 6 Orange County, \$18 a ton. So it's not as if there's this
- 7 huge price incentive to just ship the waste out to the
- 8 desert, number one.
- 9 The other thing that people need to
- 10 understand, and I think I've had this conversation
- 11 individually with each and every one of the Board
- 12 Members. Rail haul is very, you know, depends on and
- 13 supports, if you will, the same infrastructure that's
- 14 necessary to recycling.
- 15 If you have to take the waste to a
- 16 facility to MRF it, take out the materials, you're in
- 17 effect making rail haul a more competitive and viable
- 18 option because once you've MRF'd it, then you're going to
- 19 put it into a container. Once it's in the container, it
- 20 can compete, if you will. If you didn't have 939 to
- 21 force it to the MRF in the first place, rail haul would
- 22 be a lot further off into the distance. That's the
- 23 reality of the economics of it.
- 24 The fact is that rail haul really is
- 25 complimentary to the 939 goals and -- so we don't want to

- 1 see this report at least leaving an implication that the
- 2 rail haul projects pose a threat to those goals.
- 3 Thank you very much.
- 4 CHAIRMAN EATON: So Mr. Cupps or Mr. Jones,
- 5 I'm just kind of playing around here. The use of rail
- 6 lines and inexpensive -- the use of rail lines, and if we
- 7 cut out the word "inexpensive" and just said "large
- 8 regional landfills which may provide a relatively
- 9 cost-effective" and in parentheses "fiscal as well as
- 10 environmental benefit has contributed to the movement of
- 11 solid waste," or something along those lines, to edit it.
- 12 Is that what you're sort of trying to rid yourself of,
- 13 that there may be like a life cycle cost that's not in
- 14 dollars and those kinds of things?
- 15 BOARD MEMBER JONES: Well --
- 16 CHAIRMAN EATON: That's like a final edit.
- 17 BOARD MEMBER JONES: I think what I would
- 18 like to do because --
- 19 CHAIRMAN EATON: I don't want to do the
- 20 language, but I'm just trying to --
- 21 BOARD MEMBER JONES: There's two issues.
- 22 I would propose that we work on the paragraphs and I can
- 23 shoot them to everybody's offices to comment. I think
- 24 staff has -- the motion that I -- if I make the motion,
- 25 it's going to be to try to tie these conclusions in the

- 1 future to issues raised, wherever we can do that linkage,
- 2 do whatever editing is needed to be done because I know
- 3 there were some other people that had been working on
- 4 this that had a few things, and that I'd like to include
- 5 that 100,000 tons. If it's not appropriate for beyond 50
- 6 percent, somewhere else, but at least include on the
- 7 beyond 50 percent some of the historical data that came
- 8 out of that Waste News Magazine that shows those
- 9 jurisdictions, that those states that don't have the
- 10 mandates and how they're sort of languishing, and that we
- 11 take a cut at this regional to break it into two issues
- 12 because there are two issues. If that would be okay with
- 13 the other Board Members.
- 14 CHAIRMAN EATON: Make a motion on those
- 15 three items to be included as well as final edits.
- 16 BOARD MEMBER PENNINGTON: I just wanted
- 17 to -- Mr. Chairman.
- 18 BOARD MEMBER ROBERTI: That's fine.
- 19 CHAIRMAN EATON: Mr. Pennington, as long
- 20 as we get to see it Monday or before or Tuesday or
- 21 whatever. Go ahead, Mr. Pennington.
- 22 BOARD MEMBER PENNINGTON: Mr. Chairman, I
- 23 think it's -- I think we have a March 1 deadline so we
- 24 don't have a lot of time to do a lot of rewriting, and I
- 25 wouldn't expect that to happen. I just want to make the

- 1 comment that except for the executive summary, our
- 2 strategic plan is not really referenced in this, and I
- 3 think we spent a lot of time and effort in developing the
- 4 strategic plan, which is a good plan. I'm sorry that
- 5 more of that wasn't put into it, and maybe in looking at
- 6 section three they might want to look and see if there's
- 7 some place that they can plug in a little bit of it.
- 8 Realizing that it's late in the game and we need to get
- 9 this done, I wouldn't want to create a major effort
- 10 there.
- MS. FRIEDMAN: The strategic plan, as you
- 12 indicated, is referenced in the executive summary, and
- 13 then of course the way the report is structured with the
- 14 emphasis, for example, on the priority materials and the
- 15 local government and environmental, that all patterned
- 16 after the priority areas in the strategic plan, but it
- 17 isn't as explicit as what I think Board Member Pennington
- 18 is asking for. We could add some text talking about
- 19 strategic plan if you all would like that. That is
- 20 something we could do.
- 21 CHAIRMAN EATON: I think that's a valid
- 22 point. I think absolutely.
- Mr. Jones.
- 24 BOARD MEMBER JONES: Mr. Chairman, good
- 25 job to everybody that worked on this thing. You did a

- 1 yeoman's job, all of you.
- 2 BOARD MEMBER ROBERTI: I want to ditto
- 3 that and say I like the slightly jazzed up language in
- 4 the executive summary.
- 5 (Laughter)
- 6 MS. FRIEDMAN: We have a little more work
- 7 to do, but thank you.
- 8 BOARD MEMBER JONES: Mr. Chairman and
- 9 Board Members, I would like to -- there is no resolution
- 10 I'm assuming. Is there? We didn't get one in the
- 11 package.
- 12 MS. FRIEDMAN: There is a resolution, and
- 13 what I mentioned to you is there actually needs to be a
- 14 slight update to the one that you have in your package
- 15 and I have it here.
- 16 CHAIRMAN EATON: We don't have it in our
- 17 package. I don't, at least.
- 18 MS. FRIEDMAN: It was the original one
- 19 that was done.
- 20 BOARD MEMBER PENNINGTON: 1999-612.
- 21 CHAIRMAN EATON: Thank you.
- 22 MS. FRIEDMAN: The original one that was
- 23 done back in December. I've updated it to include --
- BOARD MEMBER PENNINGTON: 1999-612.
- 25 MS. FRIEDMAN: -- the current date as well

- 1 as the fact that we got -- we sought an extension to the
- 2 original January 10th date, that's how it's been updated.
- 3 I just finished that last night, so I apologize for not
- 4 getting it to you in advance.
- 5 CHAIRMAN EATON: So this is revised, then;
- 6 correct? 612 would be revised?
- 7 MS. FRIEDMAN: Correct. To the one that
- 8 was originally done in December.
- 9 CHAIRMAN EATON: Okay.
- 10 BOARD MEMBER JONES: Mr. Chairman.
- 11 CHAIRMAN EATON: Mr. Jones.
- 12 BOARD MEMBER JONES: I would like to move
- 13 adoption of Resolution 1999-612 to include that our items
- 14 raised in one and two get tied to our conclusions and
- 15 future, and that we do a little bit of work on the areas
- 16 that we had talked about on the regional landfills
- 17 including the strategic plan language in futures,
- 18 including that beyond the 50 percent issues, and any
- 19 other little editing issues that need to be done under --
- 20 between now and then, between now and when it's due.
- 21 CHAIRMAN EATON: And that they could be
- 22 distributed to the Board offices.
- 23 BOARD MEMBER JONES: And that they would
- 24 be distributed to the Board offices.
- 25 CHAIRMAN EATON: Okay.

BOARD MEMBER PENNINGTON: I'll second that.

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CHAIRMAN EATON: Mr. Jones moves and 2 3 Mr. Pennington seconds that we adopt Resolution 1999-612 4 with the amended task to be completed prior to 5 transmittal to the appropriate administration entities 6 prior to the due date and that those be distributed to 7 the Board offices, as well, prior to any transmittals. 8 Madam Secretary, please call the roll. 9 BOARD SECRETARY: Board Members Jones. 10 BOARD MEMBER JONES: Aye. 11 BOARD SECRETARY: Moulton-Patterson. BOARD MEMBER MOULTON-PATTERSON: Aye. 12 13 BOARD SECRETARY: Pennington. 14 BOARD MEMBER PENNINGTON: Aye. 15 BOARD SECRETARY: Roberti. BOARD MEMBER ROBERTI: Aye. 16 17 BOARD SECRETARY: Chairman Eaton. CHAIRMAN EATON: Aye. Okay. 18 Mr. Chandler, are we getting clarification 19 20 with regard to --21 MR. CHANDLER: Yes. I think Ms. Tobias is prepared to give you a clarification to your question on the continuing -- on the legal matter. 23 24 CHAIRMAN EATON: Okay.

MS. TOBIAS: Section 11126 of the

- 1 Bagley-Keene Act says that a state body may hold closed
- 2 sessions during a regular or special meeting. By
- 3 "regular" it means a regularly noticed meeting, so it
- 4 means that if you have -- you may hold closed session on
- 5 any day which you've noticed a meeting. If you'll
- 6 recall -- I think some of you were still on the Board --
- 7 when we had committee meetings, we had extended the
- 8 notice on each of those agendas to include a notice for
- 9 closed sessions so that we had the additional opportunity
- 10 to meet on those days.
- 11 There is a provision for special meetings,
- 12 if you would like me to talk about that, where you can
- 13 set a special meeting for certain reasons. It does have
- 14 some pretty extensive noticing requirements on it, but
- 15 you can do that. Do you want me to go over that? Okay.
- 16 In Section 11125.4, it says that, "A
- 17 special meeting may be called at any time by the presiding
- 18 officer of the state body or by majority of the members of
- 19 the state body. A special meeting may only be called for
- 20 one of the following purposes where compliance with the
- 21 ten-day notice provisions would impose a substantial
- 22 hardship on the state body or where immediate action is
- 23 required to protect the public interest," and then it
- 24 calls out six exceptions. "To consider pending
- 25 litigation, to consider proposed legislation, to consider

- 1 issuance of a legal opinion, to consider disciplinary
- 2 action involving a state officer or employee, to consider
- 3 purchase, sale, exchange or lease of real property, and
- 4 to consider license examinations and applications." So
- 5 those are the reasons that you could set a special
- 6 meeting.
- 7 In subsection B, that's where the noticing
- 8 requirements are, and let me try to do this quickly. It
- 9 says where a special meeting is called, state bodies shall
- 10 provide notice of the special meeting to each member of
- 11 the state body and all parties that have requested notice
- 12 of its meetings as soon as it is practicable after the
- 13 decision to call a special meeting has been made but shall
- 14 be delivered in a manner that allows it to be received by
- 15 the members and by newspapers of general circulation,
- 16 radio or TV stations at least one hour before. Notice
- 17 shall be made available to papers of general circulation.
- 18 Notice shall be provided to the general public by placing
- 19 it on electronic bulletin boards or other appropriate
- 20 mechanisms. The notice shall specify the time and place
- 21 of the special meeting and the business to be. No other
- 22 special notice shall be considered meeting of the body.
- 23 CHAIRMAN EATON: So if I'm hearing you
- 24 correctly, the hurdle of the burden is quite high with
- 25 regards to a special meeting.

- 1 MS. TOBIAS: Obviously with Bagley-Keene,
- 2 that's for the benefit of the public.
- 3 CHAIRMAN EATON: Absolutely. No question.
- 4 Well, perhaps maybe then what we could do, and I've just
- 5 checked with my colleagues over here, and I think
- 6 Mr. Jones and Mr. Pennington said this, if we could
- 7 perhaps continue our closed session until about 1:15 this
- 8 afternoon, if that would be good, and it will only take
- 9 about 15 or 20 minutes or so and that way we'll avoid
- 10 putting in any unnecessary kinds of hurdles if that's okay
- 11 with everyone. So what we'll do is continue the closed
- 12 session until 1:15 this afternoon properly noticed because
- 13 we do have a luncheon.
- 14 Therefore, I will close the February Board
- 15 meeting to the public portion of it by asking is there any
- 16 additional public comment out there, and if so, if you'll
- 17 come forward now. Hearing, seeing and using every other
- 18 sense possible, that there is none.
- 19 I would like to say one thing. Even
- 20 though -- I wish both Mr. Jones and Mr. Pennington,
- 21 whatever their wishes, desires over the next couple days
- 22 that they be answered in whatever way that they can be. I
- 23 mean that. And Dan, as a final parting shot, as you once
- 24 told me, if you have enough space on your agenda item, it
- 25 will be filled up, and this morning is a perfect example

1	STATE OF CALIFORNIA
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4	I, Terri L. Emery, CSR 11598, a Certified
5	Shorthand Reporter in and for the State of California, do
6	hereby certify:
7	That the foregoing proceedings were taken
8	down by me in shorthand at the time and place named
9	therein and was thereafter transcribed under my
10	supervision; that this transcript contains a full, true
11	and correct record of the proceedings which took place at
12	the time and place set forth in the caption hereto.
13	
14	
15	I further certify that I have no interest
16	in the event of the action.
17	
18	
19	EXECUTED this 10th day of March, 2000.
20	
21	
22	
23	
24	TERRI L. EMERY
25	

Please note: These transcripts are not individually reviewed and approved for accuracy.	